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AG CJEU in BlackRock VAT case: a single fund management service is in principle not partially exempt from VAT

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On 11 March 2020, Advocate General ('A-G') Pikamäe of the Court of Justice of the European Union ('CJEU') delivered his Opinion in BlackRock Investment Management (UK) Limited ('BlackRock', Case C- 231/19).

The question in this case is whether a single service purchased by BlackRock can be split so that part of the fee for that service is exempt from VAT under the fund management exemption, while the other part is treated as VAT taxed. BlackRock argues that such a split should be made based on whether the purchased service is used to manage a mutual fund (VAT exempt) or a non-mutual fund (VAT tax).

The AG concludes that a single service can in principle only have one VAT treatment and that the fund management exemption does not apply to the service purchased by BlackRock. This may be different if sufficient information is available to determine precisely and objectively what part of the fee relates to VAT-exempt services.

. Background and legal questions

BlackRock is part of a United Kingdom ('UK') tax entity, which includes a number of companies that operate as fund managers. BlackRock purchases services from a group company from the United States, BlackRock Financial Management Inc ('BFMI'). Because the service is purchased from outside the UK, the taxation of this service - if



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BlackRock uses this service both for mutual investment funds ('GBFs', management exempt from VAT) and for other investment funds ('non-GBFs', management taxed). FMI's services qualify as 'management' and are provided through a software platform called Aladdin. The platform allows BlackRock portfolio managers to execute decisions related to financial transactions.

In fact, the referring court asks whether a single repurchased dual-use fund management service may be partially exempted depending on the extent to which it is used to manage FCPs or non-FCPs.

3. Conclusion AG

The AG concludes that a single purchased fund management service cannot, in principle, be partially exempt from VAT. He motivates this as follows.

According to the referring court, it is common ground that the service provided by FMI to BlackRock is a single service. It has also been established that BFMI's service can be regarded as management within the meaning of the fund management exemption.

The AG concludes that it is not possible to consider one of the elements of this service as the main service and the others as ancillary services. According to the AG, the elements of the service must be placed at the same level.

The question that remains after this is what VAT treatment this composite service should receive. BlackRock argues that part of the service is exempt from VAT and that part of it is taxable. According to BlackRock, the VAT exempt and VAT taxed portion should be determined by the value of the assets under management managed by BlackRock for the various funds.

The AG rejects that view. Although there are two cases in which the CJEU has ruled that a single benefit is subject to two different VAT treatments (Talacre Beach Caravan sales (C-251/05) and Commission-France (C-94/09) cases), that, according to the AG, are exceptions to the main rule that one service can only have one VAT treatment. In the AG's opinion, this main rule was confirmed not long ago by the CJEU in Stadion Amsterdam (C - 463/16). According to the AG, the exception that the CJEU holds in the two aforementioned cases cannot be applied to the present BlackRock case.

According to the AG, it would be contrary to the objective of the fund management exemption to allow the exemption to be applied in this situation, because the service that BlackRock purchases also actually consists in part of the management of non-FCPs. In addition, according to the AG, the text of the fund management exemption does not allow the application of the exemption to be made dependent on the assets under management. The AG also believes that the tax treatment proposed by BlackRock would go against the nature of the VAT system and make it unworkable.

BlackRock further appeals to the CJEU Commission-Luxembourg (C-274/15) on the so-called umbrella exemption. In this case the ECJ ruled that the dome exemption *it* may occur that a *portion* from a single service is exempt from VAT. The AG concludes that you cannot infer from this a general rule that stipulates that a single service may be partially exempt. The fact that the umbrella exemption applies depends in part on the activities of the recipient of that service. If a service is used for multiple activities, the service may be partially exempt from VAT. The exception at issue in the case in question is based on the specific wording of the umbrella exemption. According to the AG, the wording of the fund management exemption does not permit such a split.

inally, the AG emphasizes that the fund management exemption could apply to outsourced fund management in other situations, if detailed information can be used to precisely and objectively determine which services are specifically provided for FCPs. In that case, the fund management exemption may be applied to the services provided to the FCPs. The AG believes that such information is not available in this case and therefore the fund management exemption cannot be applied.

3. Impact of Dutch practice

The AG's conclusion is probably a disappointing position for various market parties. The question is, of course, whether the CJEU will follow the A-G's conclusion. The AG considers a split into a VAT-exempt and a VAT-taxed part conceivable in appropriate cases, namely when sufficient information is available to determine precisely and objectively which part of the compensation relates to VAT-exempt services. It is still unclear when that is the case.

The AG does not discuss whether the IT services that BlackRock purchases can be regarded as management in the sense of the fund management exemption at all. This is understandable in the present case, because the referring court takes this (after extensive investigation) as a fact. This is a welcome confirmation, because in Dutch practice it is often unclear which IT services can fall within the scope of a financial exemption. Practice would benefit if the CJEU showed support for this in its judgment.

inally, it should be noted that although this case concerns the fund management exemption, the final judgment of the CJEU may also have an impact on other types of composite performance outside the financial sector. After all, the unbundling problem also occurs in other industries.

4. What can you do now?

Based on the conclusion, splitting one service into a VAT-exempt and a VAT-taxed part does not seem easy. When sufficient information is available to determine precisely and objectively which part of the compensation relates to VAT-exempt services, it can be split. We recommend taking a critical look at how asset management services are contracted, administered and invoiced. A split may be possible on the basis of precise and objective data. It can also be examined whether there are separate services instead of one separate service. After all, in the case of separate services, it can be determined per service whether the VAT exemption applies. This is advantageous for the buyers of such services,

if you would like to discuss this conclusion, please do not hesitate to contact the advisors of the Indirect Tax Financial Services Group of Meijburg & Co or your usual advisor.

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